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IEA Report "Lessons from Liberalised Electricity Markets"

"Electricity market liberalisation is not an event. It is a long process that requires strong and sustained political commitment, extensive and detailed preparation, and continuous development to allow for necessary improvements while sustaining on-going investment."





An urgent need for market integration



EURELECTRIC vision

• Objective:

Create a <u>sufficiently</u> harmonised market framework

- Means:
 - Use regional markets as an intermediary step, taking care that they do not develop in different directions
 - Use expansion of liquid wholesale markets as a driver for market integration



The benefits of expanding wholesale markets

- Enhance price convergence
- Increase the number of market players
- Alleviate concerns of market concentration
- Stimulate liquidity on the trading markets
- Stimulate the need for common rules on transparency
- Reinforce trust in price formation and markets' abilities to deliver



Prerequisites for a European wholesale market

- Liquid day-ahead and forward markets and open balancing and intra-day markets with trustworthy prices
- Sufficient number of market participants in the day-ahead and forward markets on both demand and supply side
- Transparent access to common sets of market information
- Set of <u>sufficiently</u> harmonised market frameworks to allow crossborder trading on all markets
- Coordinated and market-based mechanisms to manage congestion
- Develop interconnection where economically feasible
- Solid co-operation between Regulators, TSOs and power exchanges



Coordination between regions

2005-10

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Development within regions 2005-09

Continued liberalisation of national markets 2005-07





Current progress with market integration



Wholesale market prices are converging



trading day



Progress in some specific regions

- A positive example: the pentelateral Forum of Central-West Europe
 - Strong political commitment which delivers fast progress
 - Market coupling agreed for the whole CWE region by 2009
 - Strong involvement of market participants proves fruitful: participation in meetings and development of positions on key issues
 - Linking the CWE region to other regions ongoing, however more cross-regional coordination needed → Need for harmonisation of market and regulatory framework
- Nordic energy Ministers investigate how to create a Nordic System Operator.

Progress in ERGEG regional initiatives

- Noticeable progress has been made
- BUT regional markets are developing at different paces and in different directions
- Political will and commitment are instrumental

Thus, it is necessary to:

- Further speed up the process
- Build a regional and European viewpoint
- Strengthen cross-regional coordination on the basis of compatible market and regulatory frameworks
- Strongly involve market participants



Integration of electricity markets EURELECTRIC priorities

- Maximised and coordinated allocation of interconnection capacity
- Integrated day-ahead and intra-day markets with harmonised gate closures
- Expansion of day-ahead market coupling/ market splitting to all interconnectors
- Development of secondary markets for cross-border capacity
- Harmonised balancing rules and coordinated reserve capacity
- Harmonised trading products and principles
- Level-playing field on market transparency

INTEGRATION OF WHOLESALE MARKETS WAY FORWARD

This requires an appropriate framework to be in place:

- a regional model for TSO cooperation (regional ISO)
- an efficient and consistent regulatory process
- no price cap/ control in the wholesale market and the removal of regulated prices in retail markets
- appropriate market monitoring



Towards Regional Independent Operators: a main driver for successful market integration



- From seamless TSO cooperation to regional system operators
- Seamless cooperation of TSOs as one prerequisite of the EURELECTRIC road map and and essential driver towards market integration
- Ownership unbundling or national ISO in itself NOT conducive to market integration + 2nd step needed to bring TSO activities together
- Regional model of TSO organisation will drive market integration whilst at the same time ensure fair access to networks

Fair access to networks

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Main features of a regional model for TSO organisation

- RIO to be really independent
 - Set-up of the RIO through legislation
 - Independent Management and Supervisory Board
 - Supervision by competent regulatory authorities on regional level
 - Regulated organisation
- RIO defines capacity needs which have to be fulfilled by the TSOs within a set timeframe
 - Approval by regulatory function on regional level
 - Obligation of the TSO to carry out investments which meet the capacity needs identified by the RIO
 - Concrete (technical) investment project decided by the asset owner (in close cooperation with RIO)





Will the 3rd liberalisation package deliver market integration?



Third liberalisation package -General comments

EURELECTRIC sees the package as an opportunity not to be missed to:

- Address current market shortcomings and speed up market development
- Establish a process conducive to market integration
- Achieve a pan-European energy market with regional markets as an intermediary step



Positive elements of the third energy liberalisation package ...

- Independence and harmonisation of powers
 for national regulators
- Cooperation of regulators through an EU Agency
- A similar approach for electricity and gas
- A suggestion to establish a retail forum
- The use of congestion revenues as a matter of priority for network expansion

... but the European approach ^{Qurele} of the package is too weak

- The package is dominated by grid issues but it lacks clear means and processes to foster market integration
- Experience shows that **TSO cooperation**
 - does not deliver fast enough
 - lacks a market drive
- Mandating regional ISOs would allow to "kill two birds with one stone"
- Stakeholders should only hold responsibilities where they have skills and experience





A few proposals

- Enable the set up of regional ISOs in one step as a way to "kill two birds with one stone"
- Reconsider the governance process and the balance of powers between ACER/ ENTSO/ the Commission/ stakeholders
- Ensure a strong **involvement of market parties** in the development of codes
- Inscribe the role of **TSOs as market facilitators** in the package



A few thoughts to consider

..../

- Add some **better regulation principles** for Regulators' activities (proportionality etc.)
- Ensure the development of the grid on the basis of **socio-economic welfare criteria**
- Clarify provisions on record keeping, regulated tariffs etc.



Climate Change package: balance of objectives

- \geq 20 20 20 targets extremely challenging
- How to make sure that a balance is ensured and greenhouse gas emissions are reduced at least cost?
- How to use European synergies?



Link between GHG and renewables policies

	2020				
		Compared to 1990			
	Renewables share	CO2 emissions from energy	Total GHG emissions		
Baseline projections	12.9%	4.9%	-1.4%		
20% RES achieved	20.0%	-5.6%	-9.0%		
20% GHG achieved	14.7%	-14.6%	-20.0%		
20% RES and GHG achieved	19.9%	-16.9%	-20.0%		



Performance of scenarios

Scenario results for 2030 (2005=100)	Baseline	Supply Scenario	Efficiency & RES	Role of Electricity
	440	70	70	70
CO2 Emissions	110	70	70	70
Total Cost of Energy	146	161	156	147
Oil&Gas Import Dependency	126	115	128	105

For equal emission mitigation, "Role of Electricity" performs better :

Additional Costs are the lowest and reduction of Dependence is the highest







RES objectives and support schemes



27 national targets and support schemes

+ national sub-targets and support schemes:
- biofuels
- heating and cooling
- electricity



RES support in the internal market - risk of current systems

- Separation of RES to a non-market segment in most countries (feed-in tariffs) does not lead to cutting of RES costs
 - RES producer does not have to sell the product → taken automatically into grid
 - Subsidising production, not technological development!
 - Danger of "boom and bust": support levels produce unsustainable levels of cost to consumers



RES support in the internal market - where to go? (1)

Costs must come down:

- No separation to a niche market, but RES to become part of the IEM
- Development of technologies is key to cutting costs
- Move from support of production to support of technological development
- RES support to favour technologies close to market-maturity



RES support in the internal market - where to go? (2)

Allow RES-trade across borders

- Full implementation of standardised Guarantees of Origin
- Certified imports to count to national targets
- As the following step, a move towards harmonised support systems is indispensable in the IEM
 - As called for also by BusinessEurope, IFIEC, ECOSOC, regulators, ETSO, etc
 - Start process in 2007!





EU-ETS review

- Power sector looking for long-term predictability
 - On targets
 - On allocation methodology
- Both have significant impact on investment decisions





Auctioning

- PRO: solves most harmonisation issues
 - New entrants / closures
 - Distotrtions between MS (when associated with centralised cap setting and allocation)
- ANTI: 24€ billion pa out of the industry
 - Impact on investment ability
 - Need to look urgently into impact on auctioning methodology on industry and operation of power markets





Carbon Capture and Storage

- <u>Regulatory framework</u>: establish sound rules for capture, transport and storage
 work well under way -> no major comments
- Demo financing: 5-12 billion €
 - Conditions imposed by IEM and EU-ETS
 - Industry favours investment support
 - Allowances for CCS plant an issue
 - Auctioning revenues and technology fund
 - NO feed-in tariffs





Carbon Capture and Storage (2)

- Long-term: CCS must be driven by carbon price
 - For the moment CO2 price too low to get CCS up and running
 - CCS must be competitive with other technologies
 - No political interference with carbon price
 - Aid to technological development at start-up





Conclusions

- 20 20 20: too many twenties?
 - Prioritisation of targets needed
- EU-ETS
 - Ensure long-term predictability
- RES
 - Integrate in the IEM and promote RES-trade across borders
- CCS

Demo support not to disturb market and ETS





Thank you for your attention.

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